Relieving Food Insecurity for Seniors in America

The current experience of accessing food to future design opportunities in better serving seniors and increase food security across America.

May 10, 2017
This report is the outcomes and insight into a 14 week collaboration between Feeding America and IIT–Institute of Design. It captures an understanding of the current state of how the senior population (60+ years) accesses food in the greater Chicago area. Revealing design opportunities for alternative futures where seniors have the support to access the nutritious food they need to live a healthy active life. Where Feeding America is better positioned to help increase food security across America.

### TABLE OF CONTENTS

<table>
<thead>
<tr>
<th>Section</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Introduction</td>
<td>1</td>
</tr>
<tr>
<td>Executive summary</td>
<td>2</td>
</tr>
<tr>
<td>Framing the problem</td>
<td>3</td>
</tr>
<tr>
<td>Discovery methods</td>
<td>4</td>
</tr>
<tr>
<td>Setting the stage</td>
<td>5</td>
</tr>
<tr>
<td>Findings</td>
<td>6</td>
</tr>
<tr>
<td>Major shift in lifestyle</td>
<td>7</td>
</tr>
<tr>
<td>Seniors access to food</td>
<td>8</td>
</tr>
<tr>
<td>Making decisions</td>
<td>9</td>
</tr>
<tr>
<td>What to do next</td>
<td>10</td>
</tr>
<tr>
<td>Design for alternative futures</td>
<td>11</td>
</tr>
</tbody>
</table>

### Executive summary

Three research questions:

1. **Why do seniors experience food insecurity?**
2. **What does it take for seniors to access food and eat meals?**
3. **How do seniors understand their eating options and make decisions?**
Environment observation
Northern Illinois Food Bank and Greater Chicago Food Depository
Although observation the research team built an understanding of the logistics that take place for distribution of food and the experience seniors have when utilizing services within food pantries and mobile markets.

Food pantries, senior building, and public libraries
Touch points within the community where seniors can access services and food.

Volunteer experience
Greater Chicago Food Depository, Aurora Marine Food Pantry, La Salle Neighborhood Senior Grocery Market, and Peace Memorial Manor
The researcher team took part in volunteer activities at food banks and pantries to develop an understanding of the food journey by engaging in the process.

Sense making Workshop
120 stakeholders participated in food insecurity building blocks, developing insights and design principles based off of six weeks of primary research.

Prototyping + Testing
Multiple iterations of prototyping design concepts with seniors and experts at Good Shepherd Tower and Marie Wilkinson Food Pantry.

Expert forum discussion
Participants from the healthcare, NGO, food service, and design sectors joined in a dialog discussing capabilities and perspectives when posed what-if scenarios about access to food for seniors.

Ideaion Workshop
A collective brainstorming session is an ideation workshop participating in capability activities to better inform the implementation of concepts.

WHAT IS FOOD INSECURITY?
It refers to “the state of being without reliable access to a sufficient quantity of affordable, nutritious food.”

Hunger is “a physiological state that describes the physical pain and discomfort an individual experiences”, while food insecurity is a holistic overview of the “social, cultural or economic state of the individual.”

Unlike hunger, it’s not a temporary state or sensation of an individual, but covers a much wider and often more systemic problems.

HOW CAN FEEDING AMERICA HELP?
Feeding America is the largest domestic hunger-relief organization in America. It provides food to people through its network of 200 food banks supplying food and programming to 60,000 agencies around the United States for the last 35 years. Feeding America aims to re-imagine the future of food services that will meet their vision of a hunger-free America by first understanding the needs of their clients and beneficiaries. With this human-centered approach, services can be developed to better serve their audience while understanding the complex system and the need for sustainability and adaptability.
A SENIOR’S FOOD JOURNEY

Awareness of help needs

1a
- physical changes
- financial limitations
- accessibility

1b
- self-care
- caregiver
- medication

1c
- transportation

2a
- help wanted
- information

2b
- assistance
- coordination
- meal delivery

2c
- eating decision
- healthy food

3a
- food pantry
- congregate meal
- hospital

3b
- hospital meals
- parking
- library

3c
- self-research
- neighborhood
- word of mouth

Having a meal

1. Eating decision
   - physical changes
   - financial limitations

2. Access foods
   - help wanted
   - information

3. Registration for food programs
   - transportation
   - self-care

4. Awareness of food benefit programs
   - caregiver
   - medication

5. Awareness of help needs
   - accessibility

6. Eating decision
   - healthy food
   - eating options

7. Having a meal
   - satisfaction
   - unhealthful food
Seniors enter a major shift in lifestyle juggling new needs leading to unexpected limitations.

1a Seniors lack sustainable infrastructures to support their changing lifestyles.

Fixed income because of retirement or decreased work load due to physical or cognitive capabilities creates a challenge in managing a household budget. With these financial limitations, seniors juggle complicated choices between eating healthy, transportation, utilities, medical care, housing, and entertainment.

With age, seniors develop chronic conditions that require regular medical supervision to monitor their changing health. The healthcare sector is a primary stakeholder in a senior’s life as medical personal develop a recommended nutrition plan appropriate for the senior’s specific health needs. When seniors stray from their recommended diets they can develop additional diseases, which impact their mobility and independence. This can later lead to isolation from the community causing depression and loneliness.

Along with mobility issues, many seniors have different experience levels in the capability to transform ingredients into a meal. There are services like Meals on Wheels and congregate meal events where seniors receive a precooked meal. Although these prepared meal services are available there are many programs that only focus on providing the raw ingredients without the assistance which bridges the gap from food to meal.

“My food allowance is small. If the pantry does not have the greenery this means I have to go out and spend my few little dollars and unfortunately I am in debt.”

Female senior, Urban Public Library

“[They put the fruits and vegetables right before the desserts so that people have to pass the healthy stuff before they can get to the sugars that aren’t good for anyone’s diet. We let them have one sweet, but they can have as many fruits and veggies as they’d like. A lot of people will just skip this section all together.”

Volunteer, Marie Wilkinson Food Pantry

“With age, seniors develop chronic conditions that require regular medical supervision to monitor their changing health. The healthcare sector is a primary stakeholder in a senior’s life as medical personal develop a recommended nutrition plan appropriate for the senior’s specific health needs. When seniors stray from their recommended diets they can develop additional diseases, which impact their mobility and independence. This can later lead to isolation from the community causing depression and loneliness.

Along with mobility issues, many seniors have different experience levels in the capability to transform ingredients into a meal. There are services like Meals on Wheels and congregate meal events where seniors receive a precooked meal. Although these prepared meal services are available there are many programs that only focus on providing the raw ingredients without the assistance which bridges the gap from food to meal.”

Female senior, Senior Building Resident

Why do seniors experience food insecurity?

Seniors lack sustainable infrastructures to support their changing lifestyles.
Seniors have varying capabilities to recognize dependency and the need for outside support.

Seniors are not equally skilled in self assessing their own lives to identify the need for extra support in managing their health and wellbeing. Many seniors believe that there are others who are in more need of the services and resist in participating in programs in order to provide more access to others in need. What they do not realize is there are plenty of resources and they are not taking opportunities away from others in need.

“We have plenty of food. That is not the issue. We are able to provide the resources to more people, but we have to find those people. That is my number one goal is to find those who are in need of support because we can provide it.”

Employee, Food Bank

Through the research it was evident that many seniors struggle with change in behavior to meet health restrictions. When told what is appropriate to eat without support on implementing these practices, they have difficulty breaking habits that have been established for decades.

“It comes down to will power. For anything. There is an old saying, ‘You can’t teach an old dog new tricks.’ That applies very much to seniors. You need to talk to yourself, no! You need to say very strongly and say no to yourself!”

Employee, Senior Building Resident

Behavior change is difficult to adopt; seniors need encouragement to take knowledge into actionable practice.

Although there are seniors who do not understand their developing dietary restrictions to prevent chronic disease, there are many seniors who have developed the knowledge from the close interaction they have with their healthcare providers. They are able to communicate the importance of specific foods and what to eliminate, but when it comes to putting the knowledge into practice, there is a disconnect in adapting the suggested eating lifestyle.

“I’m supposed to eat low sodium food because of my high blood pressure. I try to cut back, but my husband cooks for me. He tries to cut back, but since he doesn’t have to watch his sodium he forgets and he will doctor it up with salt and butter.”

Female senior, Senior Building Resident

“We presume there is a huge stigma that is keeping seniors from accessing food or feeling like they are included in the processes of food distribution... Stigma is huge is the older population. We are talking about the greatest generation. We are talking about folks who don’t feel like they should ask for help and on some level they shouldn’t. We should be making it so that they are not having to ask for it...”

Employee, Feeding America

“We worked in the hospital for 20 years, I know what to eat, what I am not to eat, and sometimes I do it, sometimes... I don’t.”

Female senior, Senior Building Resident

DESIGN PRINCIPLE

Provide assistance for seniors to self assess themselves using a “whole” person lens by addressing their financial, health, and mobility capabilities.

“Provide pre-prepared meal components, recipe cards, and appropriate portions.”

Employee, Urban Public Library

DESIGN PRINCIPLE

Make sure groceries can be used easily by offering pre-prepared meal components, recipe cards, and appropriate portions.
Despite many limitations, seniors must navigate a complex system where they face challenges in accessing food and eating a meal.

With instability, seniors diversify their food channels to ensure there is a safety net in place to access food in any situation.

Seniors cannot rely on one resource to access the food they need to support a healthy lifestyle. Many seniors who understand their needs will use multiple methods to ensure there is some food available at all times. This will involve accessing multiple food pantries in the community, using the SNAP program at the local grocery store, or getting support from local organizations like the libraries and faith-based facilities. Seniors who are food secure understand how to navigate the system within their area to find ways to provide for themselves.

“I am really thankful for these pantries because they have really increased my ability to eat properly and efficiently... My insurance lady’s church has a pantry and I went to check it out. I’ve been going there ever since October. It is great because if you don’t have any money, you can go once a week and get food... I went last week to the one on 74th. I go probably twice a month.”

Female senior, Public Library

Through primary research at a mobile food pantry seniors explained how they cannot rely on only this service to provide them the food they need on a daily basis because the pantry is available only once a month. The seniors who are not able to navigate the logistics in diversifying the methods of collecting food will turn towards other strategies to manage their hunger.

What does it take for seniors to access food and eat meals?

- 79% Purchase inexpensive food
- 53% Receive help from friends and family
- 40% Water down food or drinks
- 35% Sell or pawn personal properties
- 23% Grow food in a garden

Other strategies in managing food insecurity:

DESIGN PRINCIPLE
Create stability while tending towards emergency situations, but also provide sustainable support during seniors daily routines.
Seniors interact with subjective gatekeepers who evaluate senior needs and permit access to food services.

Seniors who are or wish to use the food programs available to them are not all receiving equal treatment. In a senior building setting, the building coordinator has the power to enroll seniors in need into the Food Box and Mobile Pantry programs. There is no standard protocol to help building coordinators determine eligibility for the benefits. This results in subjective determination of need by this single individual, simultaneously putting strain and responsibility on their job.

“...But the produce in there is horrible. I don’t have a lot of money, but I think anybody deserves better than that. If you look at Fairplay in other areas - I used to live near west end - that Fairplay never had anything like that, because that’s a mixed area. It’s not right.”

Female senior, Senior Building Resident

Gaining trust from a vulnerable group can be a challenge. Apart from gaining their trust on the quality and safety of the food provided, which might be easier to achieve, it is important for seniors to establish healthy relationships with field staff and volunteers that they interact with during their food collection experience. One bad interaction with a volunteer who might subjectively “police” the quantity of food a senior can take, will alter their perception of the pantry. Thus a stable and reliable involvement of the food assistance service should be ensured to help build a stable physical and mental state of food security for seniors.

“Each ethnic community, we eat different things. Programs don’t seem to cater to our community as well. I am for experimenting with things. Each month they send us just about the same thing. When I first moved in here I had so much peanut butter and jelly.”

Male senior, Senior Building Resident

Food pantries are not consistent in training volunteers to have empathy for patrons of the programs. Along with the personal interaction factor, many pantries line seniors up standing outside in harsh weather conditions. These unwelcoming factors impact the decision to continue using the services or recommending them to others. Seniors embrace situations where they feel a developed relationship and consistency, where there is mutual respect.

Humans are inherently tribal and develop their identities based off of the people surrounding them. This affects how people understand themselves in all aspects of their lives, including their relationship with food. Cultural and social traditions can determine what foods are familiar and enjoyable to an individual. Seniors depend largely on their community as a resource in where they can access their daily food.

“Social and cultural influencers feed into how seniors perceive food and experience a meal.”

Seniors prefer a life of familiarity when they choose the food they eat. With current Food Box recipients, many seniors mentioned that they would not eat food that they have not tried before, as they don’t know how to cook it. It is not only about the type of food that is offered in these programs, but also being culturally sensitive to the demographic being served. At Peace Memorial Manor in the Chicagoland area the population is heavily of Chinese decent. However, the volunteer staffed at their mobile food pantry did not reflect the population and in some cases could not communicate with the native Chinese speaking patrons.

“DESIGN PRINCIPLE
Build a community around food by providing avenues and opportunities for communication and engagement.”

DESIGN PRINCIPLE
Associate joy with the experience at food assistance locations to reduce stigma for individuals.

Though volunteers are one of the key assets to a successful food pantry or food program, they can also cause seniors to feel uncomfortable and disrespected if the volunteer does not have empathy for the clients. When seniors feel they are being disrespected, judged or policed by volunteers they become wary of the benefits in participating in the food pantry.

“I meet with my girlfriends, just like four of us get together, have a girl’s day, we will go to the movies, we eat, then go shopping... We eat what we not supposed to eat but it is good. We won’t do it everyday, once month something like that. I don’t think that’s bad.”

Female senior, Senior Mobile Pantry

DESIGN PRINCIPLE
Associate joy with the experience at food assistance locations to reduce stigma for individuals.

Though volunteers are one of the key assets to a successful food pantry or food program, they can also cause seniors to feel uncomfortable and disrespected if the volunteer does not have empathy for the clients. When seniors feel they are being disrespected, judged or policed by volunteers they become wary of the benefits in participating in the food pantry.
How do seniors understand their eating options and make decisions?

Seniors make decisions based off developed relationships and built trust, upholding dignity as they choose between eating options.

“Never assume anything when you are talking with seniors. They are proud people and you can never assume they need help. They may turn your services away and you have to respect them. We instead empower seniors by bringing them to the table so that their voice is part of the conversation.”  

Expert, Food Bank Employee

3a There are varying channels in which seniors access information on services, limiting the number of touch points that reach seniors in need.

Many seniors prefer word of mouth over other sources because of the relationship built on trust and respect of the other person’s opinion. Through the personal connection, seniors have a better sense of their options and understand first hand from someone who has experience a food pantry or other service and how it could work for them as well. Along with communication between other seniors, there are trusted stakeholders within the community who have a strong influence on how seniors might make decisions, such as faith based or medical personnel.

“If a senior citizen is going to go anywhere, he or she is going to go to the doctor or to the clinic. Their health and following their diet recommended by their doctor is a huge factor. Most people of that age are facing a health issue because naturally as you age, you are more susceptible to chronic disease.”

Expert, Food Bank

Though traditional methods are the most cited among seniors, there is a growing interest to engage with technology. It seems seniors will not actively try the latest technology, but when they are given a new gadget, they will not refuse to learn.

The percent of seniors engaging with the Internet varies. With wide adoption of smart phone and computer among the general public, seniors are starting to join by accessing information and entertainment online. They are use personal devices or utilize resources at the local library, community center, and senior recreation center. Although, some have adapted the tools, there are those who do not trust technology and the risk fraudulent scammers who target vulnerable older adults.

DESIGN PRINCIPLE

Empower seniors to support one another by providing seniors advocates with information about resources and education around healthy eating.

How seniors are informed:

- Word of Mouth
  - Doctors, social workers, strangers, etc.
  - Newspaper
  - Computer
  - Self-research
- New touchpoints
  - Library
  - Community center
  - Senior recreation center
- Park
- Hospital/clinic
- Grocery store
- Information program coordinator
- Friends, family

“Ok, I get to know about the other pantries when we are standing in the line (at her local pantry). We ask around.”  

Female senior, Urban Public Library
Society has an unfortunate framing of “seniors”, creating barriers when they wish to contribute to the community.

There are stigmas associated with seniors depicting them as vulnerable people who are in great need of help. When many seniors feel they have so much more to give to their communities, they are capable independent people who desire interaction with others and supporting their peers when times get tough. Seniors are the greatest assets of a community because of the knowledge they bring, the free time they have to share, and their compassion for others.

“I’m 75 years old and I have been volunteering at this food pantry two times a week for the past five years. I come on the veterans days because I too am a veteran. I do a lot of other volunteering in my community because I understand the people I’m helping. I know when someone has diabetes and he shouldn’t grab a sweet on his way out.”

Volunteer, Food Pantry

During the research interviews with seniors around the greater Chicago area many of them mentioned how they are still very active in the community. Some were activist fighting for equal rights for minorities and the elderly population while others contributed to relieving stress for family members and friends.

To support a life of purpose after retirement, food service programs and other NGOs can offer a channel for these seniors to participate in with the drive to bring joy and wellbeing to those in need. These seniors are more capable to reach their peers and suggest taking part in food services because of like-minded understanding and developed trust.

“Design Principle

Show seniors they can make a positive difference by incorporating consistent feedback that will create a dialog between the system and the beneficiaries.

DESIGN PRINCIPLE

Treat the people served as assets to their community by understanding what they have to offer (everyone does) and provide opportunities to tap into the knowledge.
Design for alternative futures
Design principles to create a sustainable system empowering seniors to take action in the programs provided, to utilize their knowledge and capabilities as assets within the community.

1 SUPPORTING CAPABILITIES

a. Support seniors with a holistic service that addresses needs beyond accessing healthy food, connecting them with aid in other areas of their lives.

b. Provide assistance for seniors to self-assess themselves using a “whole” person lens by addressing their financial, health, and mobility capabilities.

c. Make sure groceries can be used easily by offering pre-prepared meal components, recipe cards, and appropriate portions.

2 ACCESSING MEALS

a. Create stability while tending towards emergency situations, but also provide sustainable support during seniors daily routines.

b. Associate joy with the experience at food assistance locations to reduce stigma for individuals.

C. Build a community around food by providing avenues and opportunities for communication and engagement.

3 MAKING DECISIONS

a. Empower seniors to support one another by providing seniors advocates with information about resources and education around healthy eating.

b. Show seniors they can make a positive difference by incorporating consistent feedback that will create a dialog between the system and the beneficiaries.

c. Treat the people served as assets to their community by understanding what they have to offer (everyone does) and provide opportunities to tap into the knowledge.

Co-created by
RESEARCH TEAM
Lisa Radecki
Xiaojun Du
Kun Zhou
Archana Belani
Aaron Cook
Jingyi Wang
Sara Tashakorn

Guidance by
Carlos Teixeira
Andre Nogueira
Maura Shes
Emily Fraeden

Feeding America
ID